1	LOCAL GOVERNMENT AMENDMENTS
2	2009 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: Stephen E. Sandstrom
5	Senate Sponsor: Howard A. Stephenson
6 7	LONG TITLE
8	General Description:
9	This bill modifies provisions relating to impact fees.
10	Highlighted Provisions:
11	This bill:
12	<ul><li>enacts a definition of "charter school" in impact fee provisions;</li></ul>
13	<ul> <li>repeals obsolete language relating to impact fees;</li> </ul>
14	<ul> <li>clarifies the purposes of an impact fee capital facilities plan;</li> </ul>
15	<ul> <li>modifies provisions relating to the written analysis associated with impact fees;</li> </ul>
16	<ul> <li>modifies provisions relating to an impact fee enactment;</li> </ul>
17	<ul> <li>limits impacts fees that can be imposed on a school district or charter school;</li> </ul>
18	<ul> <li>requires local political subdivisions and private entities to ensure that their impact</li> </ul>
19	fees comply with the requirements of this bill, even if the impact fee was earlier
20	imposed but not paid;
21	<ul> <li>requires a local political subdivision or private entity to participate in mediation of</li> </ul>
22	any applicable fee if the state, a school district, or a charter school requests
23	mediation;
24	<ul> <li>narrows a limitation on a county and municipality's ability to impose regulations on</li> </ul>
25	the location of a facility to apply only to certain educational facilities; and



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<ul><li>makes technical changes.</li></ul>	
Monies Appropriated in this Bill:	
None	
Other Special Clauses:	
This bill coordinates with S.B. 84, Impact Fees Revisions, by technically superseding	
and merging amendments.	
<b>Utah Code Sections Affected:</b>	
AMENDS:	
10-9a-103, as last amended by Laws of Utah 2008, Chapters 19, 112, 326, and 360	
10-9a-305, as last amended by Laws of Utah 2008, Chapter 290	
11-36-102, as last amended by Laws of Utah 2008, Chapters 70 and 360	
11-36-201, as last amended by Laws of Utah 2008, Chapters 70, 360, and 382	
11-36-202, as last amended by Laws of Utah 2008, Chapter 70	
17-27a-103, as last amended by Laws of Utah 2008, Chapters 112, 250, 326, and 360	
17-27a-305, as last amended by Laws of Utah 2008, Chapter 290	
ENACTS:	
<b>11-36-401.5</b> , Utah Code Annotated 1953	
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- (c) the entity has filed with the municipality a request for notice during the same calendar year and before the municipality provides notice to an affected entity in compliance with a requirement imposed under this chapter.
- (2) "Appeal authority" means the person, board, commission, agency, or other body designated by ordinance to decide an appeal of a decision of a land use application or a variance.
- (3) "Billboard" means a freestanding ground sign located on industrial, commercial, or residential property if the sign is designed or intended to direct attention to a business, product, or service that is not sold, offered, or existing on the property where the sign is located.
  - (4) "Charter school" includes:
  - (a) an operating charter school;
- (b) a charter school applicant that has its application approved by a chartering entity in accordance with Title 53A, Chapter 1a, Part 5, The Utah Charter Schools Act; and
- (c) an entity who is working on behalf of a charter school or approved charter applicant to develop or construct a charter school building.
- (5) "Conditional use" means a land use that, because of its unique characteristics or potential impact on the municipality, surrounding neighbors, or adjacent land uses, may not be compatible in some areas or may be compatible only if certain conditions are required that mitigate or eliminate the detrimental impacts.
- (6) "Constitutional taking" means a governmental action that results in a taking of private property so that compensation to the owner of the property is required by the:
  - (a) Fifth or Fourteenth Amendment of the Constitution of the United States; or
  - (b) Utah Constitution Article I, Section 22.
- (7) "Culinary water authority" means the department, agency, or public entity with responsibility to review and approve the feasibility of the culinary water system and sources for the subject property.
  - (8) "Development activity" means:
- (a) any construction or expansion of a building, structure, or use that creates additional demand and need for public facilities;
- (b) any change in use of a building or structure that creates additional demand and need for public facilities; or

88	(c) any change in the use of land that creates additional demand and need for public
89	facilities.
90	(9) (a) "Disability" means a physical or mental impairment that substantially limits one
91	or more of a person's major life activities, including a person having a record of such an
92	impairment or being regarded as having such an impairment.
93	(b) "Disability" does not include current illegal use of, or addiction to, any federally
94	controlled substance, as defined in Section 102 of the Controlled Substances Act, 21 U.S.C.
95	802.
96	(10) "Educational facility":
97	(a) means:
98	(i) a school district's building at which pupils assemble to receive instruction in a
99	program for any combination of grades from preschool through grade 12, including
100	kindergarten and a program for children with disabilities;
101	(ii) a structure or facility:
102	(A) located on the same property as a building described in Subsection (10)(a)(i); and
103	(B) used in support of the use of that building; and
104	(iii) a building to provide office and related space to a school district's administrative
105	personnel; and
106	(b) does not include land or a structure, including land or a structure for inventory
107	storage, equipment storage, food processing or preparing, vehicle storage or maintenance, or
108	other use in support of providing instruction to pupils, that is:
109	(i) not located on the same property as a building described in Subsection (10)(a)(i);
110	<u>and</u>
111	(ii) used in support of the purposes of a building described in Subsection (10)(a)(i).
112	[(10)] (11) "Elderly person" means a person who is 60 years old or older, who desires
113	or needs to live with other elderly persons in a group setting, but who is capable of living
114	independently.
115	[(11)] (12) "Fire authority" means the department, agency, or public entity with
116	responsibility to review and approve the feasibility of fire protection and suppression services
117	for the subject property.
118	[ <del>(12)</del> ] <u>(13)</u> "Flood plain" means land that:

119	(a) is within the 100-year flood plain designated by the Federal Emergency
120	Management Agency; or
121	(b) has not been studied or designated by the Federal Emergency Management Agency
122	but presents a likelihood of experiencing chronic flooding or a catastrophic flood event because
123	the land has characteristics that are similar to those of a 100-year flood plain designated by the
124	Federal Emergency Management Agency.
125	[(13)] (14) "General plan" means a document that a municipality adopts that sets forth
126	general guidelines for proposed future development of the land within the municipality.
127	[ <del>(14)</del> ] <u>(15)</u> "Geologic hazard" means:
128	(a) a surface fault rupture;
129	(b) shallow groundwater;
130	(c) liquefaction;
131	(d) a landslide;
132	(e) a debris flow;
133	(f) unstable soil;
134	(g) a rock fall; or
135	(h) any other geologic condition that presents a risk:
136	(i) to life;
137	(ii) of substantial loss of real property; or
138	(iii) of substantial damage to real property.
139	[(15)] (16) "Identical plans" means building plans submitted to a municipality that are
140	substantially identical to building plans that were previously submitted to and reviewed and
141	approved by the municipality and describe a building that is:
142	(a) located on land zoned the same as the land on which the building described in the
143	previously approved plans is located; and
144	(b) subject to the same geological and meteorological conditions and the same law as
145	the building described in the previously approved plans.
146	[(16)] (17) "Improvement assurance" means a surety bond, letter of credit, cash, or
147	other security:
148	(a) to guaranty the proper completion of an improvement;
149	(b) that is required as a condition precedent to:

150	(1) recording a subdivision plat; or
151	(ii) beginning development activity; and
152	(c) that is offered to a land use authority to induce the land use authority, before actual
153	construction of required improvements, to:
154	(i) consent to the recording of a subdivision plat; or
155	(ii) issue a permit for development activity.
156	[(17)] (18) "Improvement assurance warranty" means a promise that the materials and
157	workmanship of improvements:
158	(a) comport with standards that the municipality has officially adopted; and
159	(b) will not fail in any material respect within a warranty period.
160	[(18)] (19) "Land use application" means an application required by a municipality's
161	land use ordinance.
162	[(19)] (20) "Land use authority" means a person, board, commission, agency, or other
163	body designated by the local legislative body to act upon a land use application.
164	[(20)] (21) "Land use ordinance" means a planning, zoning, development, or
165	subdivision ordinance of the municipality, but does not include the general plan.
166	[(21)] (22) "Land use permit" means a permit issued by a land use authority.
167	[(22)] (23) "Legislative body" means the municipal council.
168	[(23)] (24) "Local district" means an entity under Title 17B, Limited Purpose Local
169	Government Entities - Local Districts, and any other governmental or quasi-governmental
170	entity that is not a county, municipality, school district, or unit of the state.
171	[(24)] (25) "Lot line adjustment" means the relocation of the property boundary line in
172	a subdivision between two adjoining lots with the consent of the owners of record.
173	[(25)] (26) "Moderate income housing" means housing occupied or reserved for
174	occupancy by households with a gross household income equal to or less than 80% of the
175	median gross income for households of the same size in the county in which the city is located.
176	[(26)] (27) "Nominal fee" means a fee that reasonably reimburses a municipality only
177	for time spent and expenses incurred in:
178	(a) verifying that building plans are identical plans; and
179	(b) reviewing and approving those minor aspects of identical plans that differ from the
180	previously reviewed and approved building plans.

181	$\left[\frac{(27)}{(28)}\right]$ "Noncomplying structure" means a structure that:
182	(a) legally existed before its current land use designation; and
183	(b) because of one or more subsequent land use ordinance changes, does not conform
184	to the setback, height restrictions, or other regulations, excluding those regulations, which
185	govern the use of land.
186	$\left[\frac{(28)}{(29)}\right]$ "Nonconforming use" means a use of land that:
187	(a) legally existed before its current land use designation;
188	(b) has been maintained continuously since the time the land use ordinance governing
189	the land changed; and
190	(c) because of one or more subsequent land use ordinance changes, does not conform
191	to the regulations that now govern the use of the land.
192	[(29)] (30) "Official map" means a map drawn by municipal authorities and recorded in
193	a county recorder's office that:
194	(a) shows actual and proposed rights-of-way, centerline alignments, and setbacks for
195	highways and other transportation facilities;
196	(b) provides a basis for restricting development in designated rights-of-way or between
197	designated setbacks to allow the government authorities time to purchase or otherwise reserve
198	the land; and
199	(c) has been adopted as an element of the municipality's general plan.
200	[(30)] (31) "Person" means an individual, corporation, partnership, organization,
201	association, trust, governmental agency, or any other legal entity.
202	[(31)] (32) "Plan for moderate income housing" means a written document adopted by
203	a city legislative body that includes:
204	(a) an estimate of the existing supply of moderate income housing located within the
205	city;
206	(b) an estimate of the need for moderate income housing in the city for the next five
207	years as revised biennially;
208	(c) a survey of total residential land use;
209	(d) an evaluation of how existing land uses and zones affect opportunities for moderate
210	income housing; and
211	(e) a description of the city's program to encourage an adequate supply of moderate

wastewater systems.

212	income housing.
213	[(32)] (33) "Plat" means a map or other graphical representation of lands being laid out
214	and prepared in accordance with Section 10-9a-603, 17-23-17, or 57-8-13.
215	[(33)] (34) "Potential geologic hazard area" means an area that:
216	(a) is designated by a Utah Geological Survey map, county geologist map, or other
217	relevant map or report as needing further study to determine the area's potential for geologic
218	hazard; or
219	(b) has not been studied by the Utah Geological Survey or a county geologist but
220	presents the potential of geologic hazard because the area has characteristics similar to those of
221	a designated geologic hazard area.
222	[(34)] (35) "Public hearing" means a hearing at which members of the public are
223	provided a reasonable opportunity to comment on the subject of the hearing.
224	[(35)] (36) "Public meeting" means a meeting that is required to be open to the public
225	under Title 52, Chapter 4, Open and Public Meetings Act.
226	[(36)] (37) "Record of survey map" means a map of a survey of land prepared in
227	accordance with Section 17-23-17.
228	[(37)] (38) "Receiving zone" means an area of a municipality that the municipality's
229	land use authority designates as an area in which an owner of land may receive transferrable
230	development rights.
231	[(38)] (39) "Residential facility for elderly persons" means a single-family or
232	multiple-family dwelling unit that meets the requirements of Section 10-9a-516, but does not
233	include a health care facility as defined by Section 26-21-2.
234	[(39)] (40) "Residential facility for persons with a disability" means a residence:
235	(a) in which more than one person with a disability resides; and
236	(b) (i) is licensed or certified by the Department of Human Services under Title 62A,
237	Chapter 2, Licensure of Programs and Facilities; or
238	(ii) is licensed or certified by the Department of Health under Title 26, Chapter 21,
239	Health Care Facility Licensing and Inspection Act.
240	[(40)] (41) "Sanitary sewer authority" means the department, agency, or public entity
241	with responsibility to review and approve the feasibility of sanitary sewer services or onsite
242	wastewater systems.

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243	[(41)] (42) "Sending zone" means an area of a municipality that the municipality's land
244	use authority designates as an area from which an owner of land may transfer transferrable
245	development rights to an owner of land in a receiving zone.
246	[(42)] (43) "Specified public utility" means an electrical corporation, gas corporation,
247	or telephone corporation, as those terms are defined in Section 54-2-1.
248	[(43)] (44) "Street" means a public right-of-way, including a highway, avenue,
249	boulevard, parkway, road, lane, walk, alley, viaduct, subway, tunnel, bridge, public easement,
250	or other way.
251	[(44)] (45) (a) "Subdivision" means any land that is divided, resubdivided or proposed
252	to be divided into two or more lots, parcels, sites, units, plots, or other division of land for the
253	purpose, whether immediate or future, for offer, sale, lease, or development either on the
254	installment plan or upon any and all other plans, terms, and conditions.
255	(b) "Subdivision" includes:
256	(i) the division or development of land whether by deed, metes and bounds description,
257	devise and testacy, map, plat, or other recorded instrument; and
258	(ii) except as provided in Subsection [(44)] (45)(c), divisions of land for residential and
259	nonresidential uses, including land used or to be used for commercial, agricultural, and
260	industrial purposes.
261	(c) "Subdivision" does not include:
262	(i) a bona fide division or partition of agricultural land for the purpose of joining one of
263	the resulting separate parcels to a contiguous parcel of unsubdivided agricultural land, if
264	neither the resulting combined parcel nor the parcel remaining from the division or partition
265	violates an applicable land use ordinance;
266	(ii) a recorded agreement between owners of adjoining unsubdivided properties
267	adjusting their mutual boundary if:
268	(A) no new lot is created; and
269	(B) the adjustment does not violate applicable land use ordinances;
270	(iii) a recorded document, executed by the owner of record:
271	(A) revising the legal description of more than one contiguous unsubdivided parcel of

(B) joining a subdivided parcel of property to another parcel of property that has not

property into one legal description encompassing all such parcels of property; or

- been subdivided, if the joinder does not violate applicable land use ordinances; or
- 275 (iv) a recorded agreement between owners of adjoining subdivided properties adjusting their mutual boundary if:
  - (A) no new dwelling lot or housing unit will result from the adjustment; and
  - (B) the adjustment will not violate any applicable land use ordinance.
  - (d) The joining of a subdivided parcel of property to another parcel of property that has not been subdivided does not constitute a subdivision under this Subsection [(44)] (45) as to the unsubdivided parcel of property or subject the unsubdivided parcel to the municipality's subdivision ordinance.
  - [(45)] (46) "Transferrable development right" means the entitlement to develop land within a sending zone that would vest according to the municipality's existing land use ordinances on the date that a completed land use application is filed seeking the approval of development activity on the land.
  - [(46)] (47) "Unincorporated" means the area outside of the incorporated area of a city or town.
  - [(47)] (48) "Zoning map" means a map, adopted as part of a land use ordinance, that depicts land use zones, overlays, or districts.
    - Section 2. Section **10-9a-305** is amended to read:
  - 10-9a-305. Other entities required to conform to municipality's land use ordinances -- Exceptions -- School districts and charter schools.
  - (1) (a) Each county, municipality, school district, charter school, local district, special service district, and political subdivision of the state shall conform to any applicable land use ordinance of any municipality when installing, constructing, operating, or otherwise using any area, land, or building situated within that municipality.
  - (b) In addition to any other remedies provided by law, when a municipality's land use ordinance is violated or about to be violated by another political subdivision, that municipality may institute an injunction, mandamus, abatement, or other appropriate action or proceeding to prevent, enjoin, abate, or remove the improper installation, improvement, or use.
  - (2) (a) Notwithstanding Subsection (1), a public transit district under Title 17B, Chapter 2a, Part 8, Public Transit District Act, is not required to conform to any applicable land use ordinance of a municipality located within the boundaries of a county of the first class

305	when constructing a:
306	(i) rail fixed guideway public transit facility that extends across two or more counties;
307	or
308	(ii) structure that serves a rail fixed guideway public transit facility that extends across
309	two or more counties, including:
310	(A) platforms;
311	(B) passenger terminals or stations;
312	(C) park and ride facilities;
313	(D) maintenance facilities;
314	(E) all related utility lines, roadways, and other facilities serving the public transit
315	facility; or
316	(F) other auxiliary facilities.
317	(b) The exemption from municipal land use ordinances under this Subsection (2) does
318	not extend to any property not necessary for the construction or operation of a rail fixed
319	guideway public transit facility.
320	(c) A municipality located within the boundaries of a county of the first class may not,
321	through an agreement under Title 11, Chapter 3, Interlocal Cooperation Act, require a public
322	transit district under Title 17B, Chapter 2a, Part 8, Public Transit District Act, to obtain
323	approval from the municipality prior to constructing a:
324	(i) rail fixed guideway public transit facility that extends across two or more counties;
325	or
326	(ii) structure that serves a rail fixed guideway public transit facility that extends across
327	two or more counties, including:
328	(A) platforms;
329	(B) passenger terminals or stations;
330	(C) park and ride facilities;
331	(D) maintenance facilities;
332	(E) all related utility lines, roadways, and other facilities serving the public transit
333	facility; or
334	(F) other auxiliary facilities.
335	(3) (a) Except as provided in Subsection (4), a school district or charter school is

subject to a municipality's land use ordinances.

- (b) (i) Notwithstanding Subsection (4), a municipality may:
- (A) subject a charter school to standards within each zone pertaining to setback, height, bulk and massing regulations, off-site parking, curb cut, traffic circulation, and construction staging; and
- (B) impose regulations upon the location of a project that are necessary to avoid unreasonable risks to health or safety, as provided in Subsection (4)(f).
- (ii) The standards to which a municipality may subject a charter school under Subsection (3)(b)(i) shall be objective standards only and may not be subjective.
- (iii) Except as provided in Subsection (8)(d), the only basis upon which a municipality may deny or withhold approval of a charter school's land use application is the charter school's failure to comply with a standard imposed under Subsection (3)(b)(i).
- (iv) Nothing in Subsection (3)(b)(iii) may be construed to relieve a charter school of an obligation to comply with a requirement of an applicable building or safety code to which it is otherwise obligated to comply.
  - (4) A municipality may not:
- (a) impose requirements for landscaping, fencing, aesthetic considerations, construction methods or materials, additional building inspections, municipal building codes, building use for educational purposes, or the placement or use of temporary classroom facilities on school property;
- (b) except as otherwise provided in this section, require a school district or charter school to participate in the cost of any roadway or sidewalk, or a study on the impact of a school on a roadway or sidewalk, that is not reasonably necessary for the safety of school children and not located on or contiguous to school property, unless the roadway or sidewalk is required to connect an otherwise isolated school site to an existing roadway;
  - (c) require a district or charter school to pay fees not authorized by this section;
- (d) provide for inspection of school construction or assess a fee or other charges for inspection, unless the school district or charter school is unable to provide for inspection by an inspector, other than the project architect or contractor, who is qualified under criteria established by the state superintendent;
  - (e) require a school district or charter school to pay any impact fee for an improvement

367	project unless the impact fee is imposed as provided in Title 11, Chapter 36, Impact Fees Act;
368	or
369	(f) impose regulations upon the location of [a project] an educational facility except as
370	necessary to avoid unreasonable risks to health or safety.
371	(5) Subject to Section 53A-20-108, a school district or charter school shall coordinate
372	the siting of a new school with the municipality in which the school is to be located, to:
373	(a) avoid or mitigate existing and potential traffic hazards, including consideration of
374	the impacts between the new school and future highways; and
375	(b) maximize school, student, and site safety.
376	(6) Notwithstanding Subsection (4)(d), a municipality may, at its discretion:
377	(a) provide a walk-through of school construction at no cost and at a time convenient to
378	the district or charter school; and
379	(b) provide recommendations based upon the walk-through.
380	(7) (a) Notwithstanding Subsection (4)(d), a school district or charter school shall use:
381	(i) a municipal building inspector;
382	(ii) (A) for a school district, a school district building inspector from that school
383	district; or
384	(B) for a charter school, a school district building inspector from the school district in
385	which the charter school is located; or
386	(iii) an independent, certified building inspector who is:
387	(A) not an employee of the contractor;
388	(B) approved by:
389	(I) a municipal building inspector; or
390	(II) (Aa) for a school district, a school district building inspector from that school
391	district; or
392	(Bb) for a charter school, a school district building inspector from the school district in
393	which the charter school is located; and
394	(C) licensed to perform the inspection that the inspector is requested to perform.
395	(b) The approval under Subsection (7)(a)(iii)(B) may not be unreasonably withheld.
396	(c) If a school district or charter school uses a school district or independent building
397	inspector under Subsection (7)(a)(ii) or (iii), the school district or charter school shall submit to

- the state superintendent of public instruction and municipal building official, on a monthly basis during construction of the school building, a copy of each inspection certificate regarding the school building.
- (8) (a) A charter school shall be considered a permitted use in all zoning districts within a municipality.
- (b) Each land use application for any approval required for a charter school, including an application for a building permit, shall be processed on a first priority basis.
- (c) Parking requirements for a charter school may not exceed the minimum parking requirements for schools or other institutional public uses throughout the municipality.
- (d) If a municipality has designated zones for a sexually oriented business, or a business which sells alcohol, a charter school may be prohibited from a location which would otherwise defeat the purpose for the zone unless the charter school provides a waiver.
- (e) (i) A school district or a charter school may seek a certificate authorizing permanent occupancy of a school building from:
- (A) the state superintendent of public instruction, as provided in Subsection 53A-20-104(3), if the school district or charter school used an independent building inspector for inspection of the school building; or
- (B) a municipal official with authority to issue the certificate, if the school district or charter school used a municipal building inspector for inspection of the school building.
- (ii) A school district may issue its own certificate authorizing permanent occupancy of a school building if it used its own building inspector for inspection of the school building, subject to the notification requirement of Subsection 53A-20-104(3)(a)(ii).
- (iii) A charter school may seek a certificate authorizing permanent occupancy of a school building from a school district official with authority to issue the certificate, if the charter school used a school district building inspector for inspection of the school building.
- (iv) A certificate authorizing permanent occupancy issued by the state superintendent of public instruction under Subsection 53A-20-104(3) or a school district official with authority to issue the certificate shall be considered to satisfy any municipal requirement for an inspection or a certificate of occupancy.
- Section 3. Section **11-36-102** is amended to read:
- **11-36-102. Definitions.**

429	As used in this chapter:
430	(1) "Building permit fee" means the fees charged to enforce the uniform codes adopted
431	pursuant to Title 58, Chapter 56, Utah Uniform Building Standards Act, that are not greater
432	than the fees indicated in the appendix to the International Building Code.
433	(2) "Capital facilities plan" means the plan required by Section 11-36-201.
434	(3) "Charter school" includes:
435	(a) an operating charter school;
436	(b) an applicant for a charter school whose application has been approved by a
437	chartering entity as provided in Title 53A, Chapter 1a, Part 5, The Utah Charter Schools Act;
438	and and
439	(c) an entity that is working on behalf of a charter school or approved charter applicant
440	to develop or construct a charter school building.
441	[(3)] (4) "Development activity" means any construction or expansion of a building,
442	structure, or use, any change in use of a building or structure, or any changes in the use of land
443	that creates additional demand and need for public facilities.
444	$[\frac{4}{2}]$ (5) "Development approval" means any written authorization from a local
445	political subdivision that authorizes the commencement of development activity.
446	[ <del>(5)</del> ] <u>(6)</u> "Enactment" means:
447	(a) a municipal ordinance, for a municipality;
448	(b) a county ordinance, for a county; and
449	(c) a governing board resolution, for a local district, special service district, or private
450	entity.
451	[(6)] (7) "Hookup fees" means reasonable fees, not in excess of the approximate
452	average costs to the political subdivision, for services provided for and directly attributable to
453	the connection to utility services, including gas, water, sewer, power, or other municipal,
454	county, local district, or special service district utility services.
455	[ <del>(7)</del> ] (8) (a) "Impact fee" means a payment of money imposed upon development
456	activity as a condition of development approval.
457	(b) "Impact fee" does not mean a tax, a special assessment, a building permit fee, a
458	hookup fee, a fee for project improvements, or other reasonable permit or application fee.
459	[(8)] (9) (a) "Local political subdivision" means a county, a municipality, a local

460	district under Title 17B, Limited Purpose Local Government Entities - Local Districts, or a
461	special service district under Title 17D, Chapter 1, Special Service District Act.
462	(b) "Local political subdivision" does not mean a school district, whose impact fee
463	activity is governed by Section 53A-20-100.5.
464	[(9)] (10) "Private entity" means an entity with private ownership that provides
465	culinary water that is required to be used as a condition of development.
466	[(10)] (11) (a) "Project improvements" means site improvements and facilities that are:
467	(i) planned and designed to provide service for development resulting from a
468	development activity; and
469	(ii) necessary for the use and convenience of the occupants or users of development
470	resulting from a development activity.
471	(b) "Project improvements" does not mean system improvements.
472	[(11)] (12) "Proportionate share" means the cost of public facility improvements that
473	are roughly proportionate and reasonably related to the service demands and needs of any
474	development activity.
475	[(12)] (13) "Public facilities" means only the following capital facilities that have a life
476	expectancy of ten or more years and are owned or operated by or on behalf of a local political
477	subdivision or private entity:
478	(a) water rights and water supply, treatment, and distribution facilities;
479	(b) wastewater collection and treatment facilities;
480	(c) storm water, drainage, and flood control facilities;
481	(d) municipal power facilities;
482	(e) roadway facilities;
483	(f) parks, recreation facilities, open space, and trails; and
484	(g) public safety facilities.
485	[(13)] (14) (a) "Public safety facility" means:
486	(i) a building constructed or leased to house police, fire, or other public safety entities;
487	or
488	(ii) a fire suppression vehicle with a ladder reach of at least 75 feet, costing in excess of
489	\$1,250,000, that is necessary for fire suppression in commercial areas with one or more
490	buildings at least five stories high.

491	(b) "Public safety facility" does not mean a jail, prison, or other place of involuntary
492	incarceration.
493	[(14)] (15) (a) "Roadway facilities" means streets or roads that have been designated on
494	an officially adopted subdivision plat, roadway plan, or general plan of a political subdivision,
495	together with all necessary appurtenances.
496	(b) "Roadway facilities" includes associated improvements to federal or state roadways
497	only when the associated improvements:
498	(i) are necessitated by the new development; and
499	(ii) are not funded by the state or federal government.
500	(c) "Roadway facilities" does not mean federal or state roadways.
501	[(15)] (16) (a) "Service area" means a geographic area designated by a local political
502	subdivision on the basis of sound planning or engineering principles in which a defined set of
503	public facilities provide service within the area.
504	(b) "Service area" may include the entire local political subdivision.
505	(17) "Specified public agency" means:
506	(a) the state;
507	(b) a school district; or
508	(c) a charter school.
509	[(16)] (18) (a) "System improvements" means:
510	(i) existing public facilities that are designed to provide services to service areas within
511	the community at large; and
512	(ii) future public facilities identified in a capital facilities plan that are intended to
513	provide services to service areas within the community at large.
514	(b) "System improvements" does not mean project improvements.
515	Section 4. Section 11-36-201 is amended to read:
516	11-36-201. Impact fees Analysis Capital facilities plan Notice of plan
517	Summary Exemptions.
518	(1) (a) Each local political subdivision and private entity shall comply with the
519	requirements of this chapter before establishing or modifying any impact fee.
520	(b) A local political subdivision may not:
521	(i) establish any new impact fees that are not authorized by this chapter; or

522	(11) impose or charge any other fees as a condition of development approval unless
523	those fees are a reasonable charge for the service provided.
524	[(c) Notwithstanding any other requirements of this chapter, each local political
525	subdivision shall ensure that each existing impact fee that is charged for any public facility not
526	authorized by Subsection 11-36-102(12) is repealed by July 1, 1995.]
527	[(d) (i) Existing impact fees that a local political subdivision charges for public
528	facilities authorized in Subsection 11-36-102(12) need not comply with the requirements of
529	this chapter until July 1, 1997.]
530	[(ii) By July 1, 1997, each local political subdivision shall:]
531	[(A) review any impact fees in existence as of the effective date of this act, and prepare
532	and approve the analysis required by this section for each of those impact fees; and]
533	(c) (i) Each local political subdivision and private entity shall ensure that each impact
534	fee collected on or after May 12, 2009 complies with the provisions of this chapter, even if the
535	impact fee was imposed but not paid before May 12, 2009.
536	(ii) Subsection (1)(c)(i) does not apply to an impact fee that was paid before May 12,
537	<u>2009.</u>
538	[(B)] (d) Each local political subdivision shall ensure that the impact fees comply with
539	the requirements of this chapter.
540	(2) (a) Before imposing impact fees, each local political subdivision and private entity
541	shall, except as provided in Subsection (2)(f), prepare a capital facilities plan to determine the
542	public facilities required to serve development resulting from new development activity.
543	(b) (i) As used in this Subsection (2)(b):
544	(A) (I) "Affected entity" means each county, municipality, local district under Title
545	17B, Limited Purpose Local Government Entities - Local Districts, special service district
546	under Title 17D, Chapter 1, Special Service District Act, school district, interlocal cooperation
547	entity established under Chapter 13, Interlocal Cooperation Act, and specified public utility:
548	(Aa) whose services or facilities are likely to require expansion or significant
549	modification because of the facilities proposed in the proposed capital facilities plan; or
550	(Bb) that has filed with the local political subdivision or private entity a copy of the
551	general or long-range plan of the county, municipality, local district, special service district,
552	school district, interlocal cooperation entity, or specified public utility.

553	(II) "Affected entity" does not include the local political subdivision or private entity
554	that is required under this Subsection (2) to provide notice.
555	(B) "Specified public utility" means an electrical corporation, gas corporation, or
556	telephone corporation, as those terms are defined in Section 54-2-1.
557	(ii) Before preparing or amending a capital facilities plan, each local political
558	subdivision and each private entity shall provide written notice, as provided in this Subsection
559	(2)(b), of its intent to prepare or amend a capital facilities plan.
560	(iii) Each notice under Subsection (2)(b)(ii) shall:
561	(A) indicate that the local political subdivision or private entity intends to prepare or
562	amend a capital facilities plan;
563	(B) describe or provide a map of the geographic area where the proposed capital
564	facilities will be located;
565	(C) be sent to:
566	(I) each county in whose unincorporated area and each municipality in whose
567	boundaries is located the land on which the proposed facilities will be located;
568	(II) each affected entity;
569	(III) the Automated Geographic Reference Center created in Section 63F-1-506;
570	(IV) the association of governments, established pursuant to an interlocal agreement
571	under Title 11, Chapter 13, Interlocal Cooperation Act, in which the facilities are proposed to
572	be located;
573	(V) the state planning coordinator appointed under Section 63J-4-202;
574	(VI) the registered agent of the Utah Home Builders Association;
575	(VII) the registered agent of the Utah Association of Realtors; and
576	(VIII) the registered agent of the Utah Chapter of the Associated General Contractors
577	of America; and
578	(D) with respect to the notice to an affected entity, invite the affected entity to provide
579	information for the local political subdivision or private entity to consider in the process of
580	preparing, adopting, and implementing or amending a capital facilities plan concerning:
581	(I) impacts that the facilities proposed in the capital facilities plan may have on the
582	affected entity; and
583	(II) facilities or uses of land that the affected entity is planning or considering that may

584	conflict with the facilities proposed in the capital facilities plan.	
585	(c) The plan shall identify:	
586	(i) demands placed upon existing public facilities by new development activity; and	
587	(ii) the proposed means by which the local political subdivision will meet those	
588	demands.	
589	(d) A municipality or county need not prepare a separate capital facilities plan if the	
590	general plan required by Section 10-9a-401 or 17-27a-401, respectively, contains the elements	
591	required by Subsection (2)(c).	
592	(e) (i) If a local political subdivision chooses to prepare an independent capital	
593	facilities plan rather than include a capital facilities element in the general plan, the local	
594	political subdivision shall:	
595	(A) before preparing or contracting to prepare or amending or contracting to amend the	
596	independent capital facilities plan, send written notice:	
597	(I) to:	
598	(Aa) the registered agent of the Utah Home Builders Association;	
599	(Bb) the registered agent of the Utah Association of Realtors; and	
600	(Cc) the registered agent of the Utah Chapter of the Associated General Contractors of	
601	America;	
602	(II) stating the local political subdivision's intent to prepare or amend a capital facilities	
603	plan; and	
604	(III) inviting each of the notice recipients to participate in the preparation of or	
605	amendment to the capital facilities plan; and	
606	(B) before adopting or amending the capital facilities plan:	
607	(I) give public notice of the plan or amendment according to Subsection (2)(e)(ii)(A),	
608	(B), or (C), as the case may be, at least 14 days before the date of the public hearing;	
609	(II) make a copy of the plan or amendment, together with a summary designed to be	
610	understood by a lay person, available to the public;	
611	(III) place a copy of the plan or amendment and summary in each public library within	
612	the local political subdivision; and	
613	(IV) hold a public hearing to hear public comment on the plan or amendment.	
614	(ii) With respect to the public notice required under Subsection (2)(e)(i)(B)(I):	

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of each impact fee that:

public facility by the anticipated development activity;

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615	(A) each municipality shall comply with the notice and hearing requirements of, and,
616	except as provided in Subsection 11-36-401(4)(f), receive the protections of Sections
617	10-9a-205 and 10-9a-801 and Subsection 10-9a-502(2);
618	(B) each county shall comply with the notice and hearing requirements of, and, except
619	as provided in Subsection 11-36-401(4)(f), receive the protections of Sections 17-27a-205 and
620	17-27a-801 and Subsection 17-27a-502(2); and
621	(C) each local district, special service district, and private entity shall comply with the
622	notice and hearing requirements of, and receive the protections of, Section 17B-1-111.
623	(iii) Nothing contained in this Subsection (2)(e) or in the subsections referenced in
624	Subsections (2)(e)(ii)(A) and (B) may be construed to require involvement by a planning
625	commission in the capital facilities planning process.
626	(f) (i) A local political subdivision with a population or serving a population of less
627	than 5,000 as of the last federal census need not comply with the capital facilities plan
628	requirements of this part, but shall ensure that:
629	(A) the impact fees that the local political subdivision imposes are based upon a
630	reasonable plan; and
631	(B) each applicable notice required by this chapter is given.
632	(ii) Subsection (2)(f)(i) does not apply to private entities.
633	(3) In preparing the plan, each local political subdivision shall generally consider all
634	revenue sources, including impact fees and anticipated dedication of system improvements, to
635	finance the impacts on system improvements.
636	(4) A local political subdivision or private entity may only impose impact fees on
637	development activities when its plan for financing system improvements establishes that
638	impact fees are necessary to achieve an equitable allocation to the costs borne in the past and to
639	be borne in the future, in comparison to the benefits already received and yet to be received.
640	(5) (a) Subject to the notice requirement of Subsection (5)(b), each local political
641	subdivision and private entity intending to impose an impact fee shall prepare a written analysis

(i) identifies the anticipated impact on or consumption of any existing capacity of a

[(i)] (ii) identifies the anticipated impact on system improvements required by the

646	anticipated development activity to maintain the established level of service for each public	
647	facility;	
648	[(iii)] (iii) demonstrates how those anticipated impacts [on system improvements] are	
649	reasonably related to the anticipated development activity;	
650	[(iii)] (iv) estimates the proportionate share of:	
651	(A) the costs for existing capacity that will be recouped; and	
652	(B) the costs of impacts on system improvements that are reasonably related to the new	
653	development activity; and	
654	(iv) based upon those factors and the requirements of this chapter, identifies how the	
655	impact fee was calculated.	
656	(b) Before preparing or contracting to prepare the written analysis required under	
657	Subsection (5)(a), each local political subdivision or private entity shall provide:	
658	(i) public notice; and	
659	(ii) written notice:	
660	(A) to:	
661	(I) the registered agent of the Utah Home Builders Association;	
662	(II) the registered agent of the Utah Association of Realtors; and	
663	(III) the registered agent of the Utah Chapter of the Associated General Contractors of	
664	America;	
665	(B) indicating the local political subdivision or private entity's intent to prepare or	
666	contract to prepare a written analysis of an impact fee; and	
667	(C) inviting each notice recipient to participate in the preparation of the written	
668	analysis.	
669	(c) In analyzing whether or not the proportionate share of the costs of public facilities	
670	are reasonably related to the new development activity, the local political subdivision or private	
671	entity, as the case may be, shall identify, if applicable:	
672	(i) the cost of <u>each</u> existing public [facilities] facility that has excess capacity to serve	
673	the anticipated development resulting from the new development activity;	
674	(ii) the cost of system improvements for each public facility:	
675	[(iii)] (iii) other than impact fees, the manner of financing [existing] each public	
676	[facilities] facility, such as user charges, special assessments, bonded indebtedness, general	

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[(iii)] (iv) the relative extent to which [the newly developed properties and other properties have already contributed to the cost of] development activity will contribute to financing the excess capacity of and system improvements for each existing public [facilities] facility, by such means as user charges, special assessments, or payment from the proceeds of general taxes;

[(iv)] (v) the relative extent to which [the newly developed properties and other properties] development activity will contribute to the cost of existing public facilities and system improvements in the future;

[(vi)] (vi) the extent to which the [newly developed properties are] development activity is entitled to a credit against impact fees because the [local political subdivision or private entity, as the case may be, requires its developers or owners, by contractual arrangement or otherwise, to provide common facilities] development activity will dedicate system improvements or public facilities that will offset the demand for system improvements, inside or outside the proposed development[, that have been provided by the local political subdivision or private entity, respectively, and financed through general taxation or other means, apart from user charges, in other parts of the service area];

[(vii)] (vii) extraordinary costs, if any, in servicing the newly developed properties; and [(viii)] (viii) the time-price differential inherent in fair comparisons of amounts paid at different times.

- (d) Each local political subdivision and private entity that prepares a written analysis under this Subsection (5) on or after July 1, 2000 shall also prepare a summary of the written analysis, designed to be understood by a lay person.
- (6) Each local political subdivision that adopts an impact fee enactment under Section 11-36-202 on or after July 1, 2000 shall, at least 14 days before adopting the enactment, submit a copy of the written analysis required by Subsection (5)(a) and a copy of the summary required by Subsection (5)(d) to:
  - (a) each public library within the local political subdivision;
  - (b) the registered agent of the Utah Home Builders Association;
  - (c) the registered agent of the Utah Association of Realtors; and
- (d) the registered agent of the Utah Chapter of the Associated General Contractors of

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- (7) Nothing in this chapter may be construed to repeal or otherwise eliminate any impact fee in effect on the effective date of this chapter that is pledged as a source of revenues to pay bonded indebtedness that was incurred before the effective date of this chapter.
  - Section 5. Section 11-36-202 is amended to read:

#### 11-36-202. Impact fees -- Enactment -- Required provisions -- Effective date.

- (1) (a) Each local political subdivision and private entity wishing to impose impact fees shall pass an impact fee enactment.
- (b) The impact fee imposed by that enactment may not exceed the highest fee justified by the impact fee analysis performed pursuant to Section 11-36-201.
- 718 (c) In calculating the impact fee, a local political subdivision or private entity may 719 include:
  - (i) the construction contract price;
    - (ii) the cost of acquiring land, improvements, materials, and fixtures;
  - (iii) the cost for planning, surveying, and engineering fees for services provided for and directly related to the construction of the system improvements; and
  - (iv) debt service charges, if the political subdivision might use impact fees as a revenue stream to pay the principal and interest on bonds, notes, or other obligations issued to finance the costs of the system improvements.
  - (d) In calculating an impact fee, a local political subdivision may not include an expense for overhead unless the expense is calculated pursuant to a methodology that is consistent with:
    - (i) generally accepted cost accounting practices; and
  - (ii) the methodological standards set forth by the federal Office of Management and Budget for federal grant reimbursement.
  - (e) In calculating an impact fee, each local political subdivision shall base amounts calculated under Subsection (1)(c) on realistic estimates, and the assumptions underlying those estimates shall be disclosed in the impact fee analysis.
  - (f) Each local political subdivision and private entity that intends to enact an impact fee enactment shall:
    - (i) at least 14 days before the date of the public hearing:

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739	(A) make a copy of the impact fee enactment available to the public; and
740	(B) mail a written copy of the impact fee enactment to:
741	(I) the registered agent of the Utah Home Builders Association;
742	(II) the registered agent of the Utah Association of Realtors; and
743	(III) the registered agent of the Utah Chapter of the Associated General Contractors of
744	America; and
745	(ii) (A) for a municipality, comply with the notice and hearing requirements of, and,
746	except as provided in Subsection 11-36-401(4)(f), receive the protections of Sections
747	10-9a-205 and 10-9a-801;
748	(B) for a county, comply with the notice and hearing requirements of, and, except as
749	provided in Subsection 11-36-401(4)(f), receive the protections of Sections 17-27a-205 and
750	17-27a-801; and
751	(C) for a local district or special service district, comply with the notice and hearing
752	requirements of, and receive the protections of, Section 17B-1-111.
753	(g) Nothing contained in Subsection (1)(f) may be construed to require involvement by
754	a planning commission in the impact fee enactment process.
755	(2) The local political subdivision or private entity shall ensure that the impact fee
756	enactment:
757	(a) contains:
758	(i) a provision establishing one or more service areas within which the local political
759	subdivision or private entity calculates and imposes impact fees for various land use categories;
760	(ii) (A) a schedule of impact fees for each type of development activity that specifies
761	the amount of the impact fee to be imposed for each type of system improvement; or
762	(B) the formula that the local political subdivision or private entity, as the case may be,
763	will use to calculate each impact fee;
764	(iii) a provision authorizing the local political subdivision or private entity, as the case
765	may be, to adjust the standard impact fee at the time the fee is charged to:
766	(A) respond to:
767	(I) unusual circumstances in specific cases; [and] or
768	(II) a request for a prompt and individualized impact fee review for the development
769	activity of the state or a school district or charter school; and

770	(b) ensure that the impact rees are imposed rainty, and
771	(iv) a provision governing calculation of the amount of the impact fee to be imposed on
772	a particular development that permits adjustment of the amount of the fee based upon studies
773	and data submitted by the developer; and
774	(b) allows a developer to receive a credit against or proportionate reimbursement of an
775	impact fee if:
776	(i) the developer [is required by the local political subdivision, as a condition of
777	development activity approval, to]:
778	(A) [dedicate] dedicates land for a system improvement;
779	(B) [improve] builds and dedicates some or all of a system improvement; or
780	(C) [provide new construction] dedicates a public facility that the local political
781	subdivision or private entity and the developer agree will reduce the need for a system
782	improvement[;].
783	[(ii) the system improvement is included in the impact fee analysis; and]
784	[(iii) the land, improvement, or new construction provides a system improvement that
785	exceeds the requirements for the project.]
786	(3) (a) A local political subdivision or private entity may include a provision in an
787	impact fee enactment that:
788	(i) provides an impact fee exemption for:
789	(A) development activity attributable to:
790	[(a) exempts] (I) low income housing [and];
791	(II) the state;
792	(III) a school district; or
793	(IV) a charter school; or
794	(B) other development [activities] activity with a broad public [purposes from impact
795	fees] purpose; and
796	(ii) establishes one or more sources of funds other than impact fees to pay for that
797	development activity[;].
798	[(b) imposes an impact fee for public facility costs previously incurred by a local
799	political subdivision or private entity, as the case may be, to the extent that new growth and
800	development will be served by the previously constructed improvement; and]

801	(b) An impact fee enactment that provides an impact fee exemption for development
802	activity attributable to a school district or charter school shall allow either a school district or a
803	charter school to qualify for the exemption on the same basis.
804	[(c) allows] (4) A local political subdivision or private entity shall include a provision
805	in an impact fee enactment that requires a credit against impact fees for any dedication of land
806	for, improvement to, or new construction of, any system improvements provided by the
807	developer if the facilities:
808	[(i) are identified in the capital facilities plan; and]
809	[(ii) are required by the local political subdivision as a condition of approving the
810	development activity.]
811	(a) are system improvements; or
812	(b) (i) are dedicated to the public; and
813	(ii) offset the need for an identified system improvement.
814	[ $(4)$ ] $(5)$ [Except as provided in Subsection (3)(b), the] $\underline{A}$ local political subdivision
815	may not impose an impact fee to:
816	(a) cure deficiencies in a public [facilities] facility serving existing development[:]; or
817	(b) raise the established level of service of a public facility serving existing
818	development.
819	(5) Notwithstanding the requirements and prohibitions of this chapter, a local political
820	subdivision may impose and assess an impact fee for environmental mitigation when:
821	(a) the local political subdivision has formally agreed to fund a Habitat Conservation
822	Plan to resolve conflicts with the Endangered Species Act of 1973, 16 U.S.C. Sec 1531, et seq.
823	or other state or federal environmental law or regulation;
824	(b) the impact fee bears a reasonable relationship to the environmental mitigation
825	required by the Habitat Conservation Plan; and
826	(c) the legislative body of the local political subdivision adopts an ordinance or
827	resolution:
828	(i) declaring that an impact fee is required to finance the Habitat Conservation Plan;
829	(ii) establishing periodic sunset dates for the impact fee; and
830	(iii) requiring the legislative body to:
831	(A) review the impact fee on those sunset dates;

832	(B) determine whether or not the impact fee is still required to finance the Habitat
833	Conservation Plan; and
834	(C) affirmatively reauthorize the impact fee if the legislative body finds that the impact
835	fee must remain in effect.
836	[(6) Each political subdivision shall ensure that any existing impact fee for
837	environmental mitigation meets the requirements of Subsection (5) by July 1, 1995.
838	[ <del>(7)</del> ] (6) (a) Notwithstanding any other provision of this chapter:
839	[(a)] (i) a municipality imposing impact fees to fund fire trucks as of the effective date
840	of this act may impose impact fees for fire trucks until July 1, 1997; [and]
841	[(b)] (ii) an impact fee to pay for a public safety facility that is a fire suppression
842	vehicle may not be imposed with respect to land that has a zoning designation other than
843	commercial[-];
844	(iii) an impact fee may not be imposed on a school district or charter school for a park,
845	recreation facility, open space, or trail;
846	(iv) an impact fee may not be imposed on development activity that consists of the
847	construction of a school, whether by a school district or a charter school, if:
848	(A) the school is intended to replace another school, whether on the same or a different
849	parcel;
850	(B) the new school creates no greater demand or need for public facilities than the
851	school being replaced; and
852	(C) the new school and the school being replaced are both within:
853	(I) the boundary of the local political subdivision; or
854	(II) the jurisdiction of the private entity; and
855	(v) an impact fee may not be imposed on a school district or charter school unless:
856	(A) the development resulting from the school district or charter school's development
857	activity directly results in a need for additional system improvements for which the impact fee
858	is imposed; and
859	(B) the impact fee is calculated to cover only the school district or charter school's
860	proportionate share of the cost of those additional system improvements.
861	(b) If the imposition of an impact fee on a new school is not prohibited under
862	Subsection (6)(a)(iv) because the new school creates a greater demand or need for public

863	facilities than the school being replaced, the impact fee may be based only on the demand or
864	need that the new school creates for public facilities that exceeds the demand or need that the
865	school being replaced creates for those public facilities.
866	[(8)] (7) Notwithstanding any other provision of this chapter, a local political
867	subdivision may impose and collect impact fees on behalf of a school district if authorized by
868	Section 53A-20-100.5.
869	[(9)] (8) An impact fee enactment may not take effect until 90 days after it is enacted.
870	Section 6. Section 11-36-401.5 is enacted to read:
871	<u>11-36-401.5.</u> Mediation.
872	(1) In addition to the methods of challenging an impact fee under Section 11-36-401, a
873	specified public agency may require a local political subdivision or private entity to participate
874	in mediation of any applicable fee.
875	(2) To require mediation, the specified public agency shall submit a written request for
876	mediation to the local political subdivision or private entity.
877	(3) The specified public agency may submit a request for mediation under this section
878	at any time, but no later than 30 days after the impact fee is paid.
879	(4) Upon the submission of a request for mediation under this section, the local
880	political subdivision or private entity shall:
881	(a) cooperate with the specified public agency in the selection of a mediator; and
882	(b) participate in the mediation process.
883	Section 7. Section 17-27a-103 is amended to read:
884	17-27a-103. Definitions.
885	As used in this chapter:
886	(1) "Affected entity" means a county, municipality, local district, special service
887	district under Title 17D, Chapter 1, Special Service District Act, school district, interlocal
888	cooperation entity established under Title 11, Chapter 13, Interlocal Cooperation Act, specified
889	property owner, property owners association, public utility, or the Utah Department of
890	Transportation, if:
891	(a) the entity's services or facilities are likely to require expansion or significant
892	modification because of an intended use of land;
893	(b) the entity has filed with the county a copy of the entity's general or long-range plan;

894 or

- (c) the entity has filed with the county a request for notice during the same calendar year and before the county provides notice to an affected entity in compliance with a requirement imposed under this chapter.
- (2) "Appeal authority" means the person, board, commission, agency, or other body designated by ordinance to decide an appeal of a decision of a land use application or a variance.
- (3) "Billboard" means a freestanding ground sign located on industrial, commercial, or residential property if the sign is designed or intended to direct attention to a business, product, or service that is not sold, offered, or existing on the property where the sign is located.
  - (4) "Charter school" includes:
  - (a) an operating charter school;
- (b) a charter school applicant that has its application approved by a chartering entity in accordance with Title 53A, Chapter 1a, Part 5, The Utah Charter Schools Act; and
- (c) an entity who is working on behalf of a charter school or approved charter applicant to develop or construct a charter school building.
- (5) "Chief executive officer" means the person or body that exercises the executive powers of the county.
- (6) "Conditional use" means a land use that, because of its unique characteristics or potential impact on the county, surrounding neighbors, or adjacent land uses, may not be compatible in some areas or may be compatible only if certain conditions are required that mitigate or eliminate the detrimental impacts.
- (7) "Constitutional taking" means a governmental action that results in a taking of private property so that compensation to the owner of the property is required by the:
  - (a) Fifth or Fourteenth Amendment of the Constitution of the United States; or
  - (b) Utah Constitution Article I, Section 22.
- (8) "Culinary water authority" means the department, agency, or public entity with responsibility to review and approve the feasibility of the culinary water system and sources for the subject property.
  - (9) "Development activity" means:
- 924 (a) any construction or expansion of a building, structure, or use that creates additional

923	demand and need for public facilities;
926	(b) any change in use of a building or structure that creates additional demand and need
927	for public facilities; or
928	(c) any change in the use of land that creates additional demand and need for public
929	facilities.
930	(10) (a) "Disability" means a physical or mental impairment that substantially limits
931	one or more of a person's major life activities, including a person having a record of such an
932	impairment or being regarded as having such an impairment.
933	(b) "Disability" does not include current illegal use of, or addiction to, any federally
934	controlled substance, as defined in Section 102 of the Controlled Substances Act, 21 U.S.C.
935	802.
936	(11) "Educational facility":
937	(a) means:
938	(i) a school district's building at which pupils assemble to receive instruction in a
939	program for any combination of grades from preschool through grade 12, including
940	kindergarten and a program for children with disabilities;
941	(ii) a structure or facility:
942	(A) located on the same property as a building described in Subsection (11)(a)(i); and
943	(B) used in support of the use of that building; and
944	(iii) a building to provide office and related space to a school district's administrative
945	personnel; and
946	(b) does not include land or a structure, including land or a structure for inventory
947	storage, equipment storage, food processing or preparing, vehicle storage or maintenance, or
948	other use in support of providing instruction to pupils, that is:
949	(i) not located on the same property as a building described in Subsection (11)(a)(i);
950	<u>and</u>
951	(ii) used in support of the purposes of a building described in Subsection (11)(a)(i).
952	[(11)] (12) "Elderly person" means a person who is 60 years old or older, who desires
953	or needs to live with other elderly persons in a group setting, but who is capable of living
954	independently.
955	[(12)] (13) "Fire authority" means the department, agency, or public entity with

956	responsibility to review and approve the feasibility of fire protection and suppression services
957	for the subject property.
958	[(13)] (14) "Flood plain" means land that:
959	(a) is within the 100-year flood plain designated by the Federal Emergency
960	Management Agency; or
961	(b) has not been studied or designated by the Federal Emergency Management Agency
962	but presents a likelihood of experiencing chronic flooding or a catastrophic flood event because
963	the land has characteristics that are similar to those of a 100-year flood plain designated by the
964	Federal Emergency Management Agency.
965	[(14)] (15) "Gas corporation" has the same meaning as defined in Section 54-2-1.
966	[(15)] (16) "General plan" means a document that a county adopts that sets forth
967	general guidelines for proposed future development of the unincorporated land within the
968	county.
969	[(16)] (17) "Geologic hazard" means:
970	(a) a surface fault rupture;
971	(b) shallow groundwater;
972	(c) liquefaction;
973	(d) a landslide;
974	(e) a debris flow;
975	(f) unstable soil;
976	(g) a rock fall; or
977	(h) any other geologic condition that presents a risk:
978	(i) to life;
979	(ii) of substantial loss of real property; or
980	(iii) of substantial damage to real property.
981	[(17)] (18) "Identical plans" means building plans submitted to a county that are
982	substantially identical building plans that were previously submitted to and reviewed and
983	approved by the county and describe a building that is:
984	(a) located on land zoned the same as the land on which the building described in the
985	previously approved plans is located; and
986	(b) subject to the same geological and meteorological conditions and the same law as

901	the building described in the previously approved plans.
988	[(18)] (19) "Improvement assurance" means a surety bond, letter of credit, cash, or
989	other security:
990	(a) to guaranty the proper completion of an improvement;
991	(b) that is required as a condition precedent to:
992	(i) recording a subdivision plat; or
993	(ii) beginning development activity; and
994	(c) that is offered to a land use authority to induce the land use authority, before actual
995	construction of required improvements, to:
996	(i) consent to the recording of a subdivision plat; or
997	(ii) issue a permit for development activity.
998	[(19)] (20) "Improvement assurance warranty" means a promise that the materials and
999	workmanship of improvements:
1000	(a) comport with standards that the county has officially adopted; and
1001	(b) will not fail in any material respect within a warranty period.
1002	[(20)] (21) "Interstate pipeline company" means a person or entity engaged in natural
1003	gas transportation subject to the jurisdiction of the Federal Energy Regulatory Commission
1004	under the Natural Gas Act, 15 U.S.C. Sec. 717 et seq.
1005	[(21)] (22) "Intrastate pipeline company" means a person or entity engaged in natural
1006	gas transportation that is not subject to the jurisdiction of the Federal Energy Regulatory
1007	Commission under the Natural Gas Act, 15 U.S.C. Sec. 717 et seq.
1008	[(22)] (23) "Land use application" means an application required by a county's land use
1009	ordinance.
1010	[(23)] (24) "Land use authority" means a person, board, commission, agency, or other
1011	body designated by the local legislative body to act upon a land use application.
1012	[(24)] (25) "Land use ordinance" means a planning, zoning, development, or
1013	subdivision ordinance of the county, but does not include the general plan.
1014	[(25)] (26) "Land use permit" means a permit issued by a land use authority.
1015	[(26)] (27) "Legislative body" means the county legislative body, or for a county that
1016	has adopted an alternative form of government, the body exercising legislative powers.
1017	[(27)] (28) "Local district" means any entity under Title 17B, Limited Purpose Local

the land; and

1018	Government Entities - Local Districts, and any other governmental or quasi-governmental
1019	entity that is not a county, municipality, school district, or unit of the state.
1020	[(28)] (29) "Lot line adjustment" means the relocation of the property boundary line in
1021	a subdivision between two adjoining lots with the consent of the owners of record.
1022	[(29)] (30) "Moderate income housing" means housing occupied or reserved for
1023	occupancy by households with a gross household income equal to or less than 80% of the
1024	median gross income for households of the same size in the county in which the housing is
1025	located.
1026	[(30)] (31) "Nominal fee" means a fee that reasonably reimburses a county only for
1027	time spent and expenses incurred in:
1028	(a) verifying that building plans are identical plans; and
1029	(b) reviewing and approving those minor aspects of identical plans that differ from the
1030	previously reviewed and approved building plans.
1031	[(31)] (32) "Noncomplying structure" means a structure that:
1032	(a) legally existed before its current land use designation; and
1033	(b) because of one or more subsequent land use ordinance changes, does not conform
1034	to the setback, height restrictions, or other regulations, excluding those regulations that govern
1035	the use of land.
1036	[(32)] (33) "Nonconforming use" means a use of land that:
1037	(a) legally existed before its current land use designation;
1038	(b) has been maintained continuously since the time the land use ordinance regulation
1039	governing the land changed; and
1040	(c) because of one or more subsequent land use ordinance changes, does not conform
1041	to the regulations that now govern the use of the land.
1042	[(33)] (34) "Official map" means a map drawn by county authorities and recorded in
1043	the county recorder's office that:
1044	(a) shows actual and proposed rights-of-way, centerline alignments, and setbacks for
1045	highways and other transportation facilities;
1046	(b) provides a basis for restricting development in designated rights-of-way or between
1047	designated setbacks to allow the government authorities time to purchase or otherwise reserve

1049	(c) has been adopted as an element of the county's general plan.
1050	[(34)] (35) "Person" means an individual, corporation, partnership, organization,
1051	association, trust, governmental agency, or any other legal entity.
1052	[(35)] (36) "Plan for moderate income housing" means a written document adopted by
1053	a county legislative body that includes:
1054	(a) an estimate of the existing supply of moderate income housing located within the
1055	county;
1056	(b) an estimate of the need for moderate income housing in the county for the next five
1057	years as revised biennially;
1058	(c) a survey of total residential land use;
1059	(d) an evaluation of how existing land uses and zones affect opportunities for moderate
1060	income housing; and
1061	(e) a description of the county's program to encourage an adequate supply of moderate
1062	income housing.
1063	[(36)] (37) "Plat" means a map or other graphical representation of lands being laid out
1064	and prepared in accordance with Section 17-27a-603, 17-23-17, or 57-8-13.
1065	[(37)] (38) "Potential geologic hazard area" means an area that:
1066	(a) is designated by a Utah Geological Survey map, county geologist map, or other
1067	relevant map or report as needing further study to determine the area's potential for geologic
1068	hazard; or
1069	(b) has not been studied by the Utah Geological Survey or a county geologist but
1070	presents the potential of geologic hazard because the area has characteristics similar to those of
1071	a designated geologic hazard area.
1072	[(38)] (39) "Public hearing" means a hearing at which members of the public are
1073	provided a reasonable opportunity to comment on the subject of the hearing.
1074	[(39)] (40) "Public meeting" means a meeting that is required to be open to the public
1075	under Title 52, Chapter 4, Open and Public Meetings Act.
1076	[(40)] (41) "Receiving zone" means an unincorporated area of a county that the
1077	county's land use authority designates as an area in which an owner of land may receive
1078	transferrable development rights.
1079	[(41)] (42) "Record of survey map" means a map of a survey of land prepared in

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1080	accordance with Section 17-23-17.
1081	[(42)] (43) "Residential facility for elderly persons" means a single-family or
1082	multiple-family dwelling unit that meets the requirements of Section 17-27a-515, but does not
1083	include a health care facility as defined by Section 26-21-2.

- [(43)] (44) "Residential facility for persons with a disability" means a residence:
- 1085 (a) in which more than one person with a disability resides; and
- 1086 (b) (i) is licensed or certified by the Department of Human Services under Title 62A, 1087 Chapter 2, Licensure of Programs and Facilities; or
- (ii) is licensed or certified by the Department of Health under Title 26, Chapter 21,Health Care Facility Licensing and Inspection Act.
  - [(44)] (45) "Sanitary sewer authority" means the department, agency, or public entity with responsibility to review and approve the feasibility of sanitary sewer services or onsite wastewater systems.
  - [(45)] (46) "Sending zone" means an unincorporated area of a county that the county's land use authority designates as an area from which an owner of land may transfer transferrable development rights to an owner of land in a receiving zone.
  - [(46)] (47) "Specified public utility" means an electrical corporation, gas corporation, or telephone corporation, as those terms are defined in Section 54-2-1.
  - [(47)] (48) "Street" means a public right-of-way, including a highway, avenue, boulevard, parkway, road, lane, walk, alley, viaduct, subway, tunnel, bridge, public easement, or other way.
  - [(48)] (49) (a) "Subdivision" means any land that is divided, resubdivided or proposed to be divided into two or more lots, parcels, sites, units, plots, or other division of land for the purpose, whether immediate or future, for offer, sale, lease, or development either on the installment plan or upon any and all other plans, terms, and conditions.
    - (b) "Subdivision" includes:
  - (i) the division or development of land whether by deed, metes and bounds description, devise and testacy, map, plat, or other recorded instrument; and
  - (ii) except as provided in Subsection [(48)] (49)(c), divisions of land for residential and nonresidential uses, including land used or to be used for commercial, agricultural, and industrial purposes.

1111	(c) "Subdivision" does not include:
1112	(i) a bona fide division or partition of agricultural land for agricultural purposes;
1113	(ii) a recorded agreement between owners of adjoining properties adjusting their
1114	mutual boundary if:
1115	(A) no new lot is created; and
1116	(B) the adjustment does not violate applicable land use ordinances;
1117	(iii) a recorded document, executed by the owner of record:
1118	(A) revising the legal description of more than one contiguous unsubdivided parcel of
1119	property into one legal description encompassing all such parcels of property; or
1120	(B) joining a subdivided parcel of property to another parcel of property that has not
1121	been subdivided, if the joinder does not violate applicable land use ordinances;
1122	(iv) a bona fide division or partition of land in a county other than a first class county
1123	for the purpose of siting, on one or more of the resulting separate parcels:
1124	(A) an unmanned facility appurtenant to a pipeline owned or operated by a gas
1125	corporation, interstate pipeline company, or intrastate pipeline company; or
1126	(B) an unmanned telecommunications, microwave, fiber optic, electrical, or other
1127	utility service regeneration, transformation, retransmission, or amplification facility; or
1128	(v) a recorded agreement between owners of adjoining subdivided properties adjusting
1129	their mutual boundary if:
1130	(A) no new dwelling lot or housing unit will result from the adjustment; and
1131	(B) the adjustment will not violate any applicable land use ordinance.
1132	(d) The joining of a subdivided parcel of property to another parcel of property that has
1133	not been subdivided does not constitute a subdivision under this Subsection [(48)] (49) as to
1134	the unsubdivided parcel of property or subject the unsubdivided parcel to the county's
1135	subdivision ordinance.
1136	[(49)] (50) "Township" means a contiguous, geographically defined portion of the
1137	unincorporated area of a county, established under this part or reconstituted or reinstated under
1138	Section 17-27a-306, with planning and zoning functions as exercised through the township
1139	planning commission, as provided in this chapter, but with no legal or political identity
1140	separate from the county and no taxing authority, except that "township" means a former
1141	township under Laws of Utah 1996, Chapter 308, where the context so indicates.

1142	[(50)] (51) "Transferrable development right" means the entitlement to develop land
1143	within a sending zone that would vest according to the county's existing land use ordinances on
1144	the date that a completed land use application is filed seeking the approval of development
1145	activity on the land.
1146	[(51)] (52) "Unincorporated" means the area outside of the incorporated area of a
1147	municipality.
1148	[(52)] (53) "Zoning map" means a map, adopted as part of a land use ordinance, that
1149	depicts land use zones, overlays, or districts.
1150	Section 8. Section 17-27a-305 is amended to read:
1151	17-27a-305. Other entities required to conform to county's land use ordinances
1152	Exceptions School districts and charter schools.
1153	(1) (a) Each county, municipality, school district, charter school, local district, special
1154	service district, and political subdivision of the state shall conform to any applicable land use
1155	ordinance of any county when installing, constructing, operating, or otherwise using any area,
1156	land, or building situated within the unincorporated portion of the county.
1157	(b) In addition to any other remedies provided by law, when a county's land use
1158	ordinance is violated or about to be violated by another political subdivision, that county may
1159	institute an injunction, mandamus, abatement, or other appropriate action or proceeding to
1160	prevent, enjoin, abate, or remove the improper installation, improvement, or use.
1161	(2) (a) Notwithstanding Subsection (1), a public transit district under Title 17B,
1162	Chapter 2a, Part 8, Public Transit District Act, is not required to conform to any applicable
1163	land use ordinance of a county of the first class when constructing a:
1164	(i) rail fixed guideway public transit facility that extends across two or more counties;
1165	or
1166	(ii) structure that serves a rail fixed guideway public transit facility that extends across
1167	two or more counties, including:
1168	(A) platforms;
1169	(B) passenger terminals or stations;
1170	(C) park and ride facilities;
1171	(D) maintenance facilities;
1172	(E) all related utility lines, roadways, and other facilities serving the public transit

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1173	facility; or
1174	(F) other auxiliary facilities.
1175	(b) The exemption from county land use ordinances under this Subsection (2) does not
1176	extend to any property not necessary for the construction or operation of a rail fixed guideway
1177	public transit facility.
1178	(c) A county of the first class may not, through an agreement under Title 11, Chapter 3,
1179	Interlocal Cooperation Act, require a public transit district under Title 17B, Chapter 2a, Part 8,
1180	Public Transit District Act, to obtain approval from the county prior to constructing a:
1181	(i) rail fixed guideway public transit facility that extends across two or more counties;
1182	or
1183	(ii) structure that serves a rail fixed guideway public transit facility that extends across
1184	two or more counties, including:
1185	(A) platforms;
1186	(B) passenger terminals or stations;
1187	(C) park and ride facilities;
1188	(D) maintenance facilities;
1189	(E) all related utility lines, roadways, and other facilities serving the public transit
1190	facility; or
1191	(F) other auxiliary facilities.
1192	(3) (a) Except as provided in Subsection (4), a school district or charter school is
1193	subject to a county's land use ordinances.
1194	(b) (i) Notwithstanding Subsection (4), a county may:
1195	(A) subject a charter school to standards within each zone pertaining to setback, height
1196	bulk and massing regulations, off-site parking, curb cut, traffic circulation, and construction
1197	staging; and
1198	(B) impose regulations upon the location of a project that are necessary to avoid
1199	unreasonable risks to health or safety, as provided in Subsection (4)(f).
1200	(ii) The standards to which a county may subject a charter school under Subsection
1201	(3)(b)(i) shall be objective standards only and may not be subjective.
1202	(iii) Except as provided in Subsection (8)(d), the only basis upon which a county may

deny or withhold approval of a charter school's land use application is the charter school's

failure to comply with a standard imposed under Subsection (3)(b)(i).

- (iv) Nothing in Subsection (3)(b)(iii) may be construed to relieve a charter school of an obligation to comply with a requirement of an applicable building or safety code to which it is otherwise obligated to comply.
  - (4) A county may not:
- (a) impose requirements for landscaping, fencing, aesthetic considerations, construction methods or materials, additional building inspections, county building codes, building use for educational purposes, or the placement or use of temporary classroom facilities on school property;
- (b) except as otherwise provided in this section, require a school district or charter school to participate in the cost of any roadway or sidewalk, or a study on the impact of a school on a roadway or sidewalk, that is not reasonably necessary for the safety of school children and not located on or contiguous to school property, unless the roadway or sidewalk is required to connect an otherwise isolated school site to an existing roadway;
  - (c) require a district or charter school to pay fees not authorized by this section;
- (d) provide for inspection of school construction or assess a fee or other charges for inspection, unless the school district or charter school is unable to provide for inspection by an inspector, other than the project architect or contractor, who is qualified under criteria established by the state superintendent;
- (e) require a school district or charter school to pay any impact fee for an improvement project unless the impact fee is imposed as provided in Title 11, Chapter 36, Impact Fees Act; or
- (f) impose regulations upon the location of [a project] an educational facility except as necessary to avoid unreasonable risks to health or safety.
- (5) Subject to Section 53A-20-108, a school district or charter school shall coordinate the siting of a new school with the county in which the school is to be located, to:
- (a) avoid or mitigate existing and potential traffic hazards, including consideration of the impacts between the new school and future highways; and
  - (b) maximize school, student, and site safety.
  - (6) Notwithstanding Subsection (4)(d), a county may, at its discretion:
- 1234 (a) provide a walk-through of school construction at no cost and at a time convenient to

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1235	the district or charter school; and
1236	(b) provide recommendations based upon the walk-through.
1237	(7) (a) Notwithstanding Subsection (4)(d), a school district or charter school shall use:
1238	(i) a county building inspector;
1239	(ii) (A) for a school district, a school district building inspector from that school
1240	district; or
1241	(B) for a charter school, a school district building inspector from the school district in
1242	which the charter school is located; or
1243	(iii) an independent, certified building inspector who is:
1244	(A) not an employee of the contractor;
1245	(B) approved by:
1246	(I) a county building inspector; or
1247	(II) (Aa) for a school district, a school district building inspector from that school
1248	district; or
1249	(Bb) for a charter school, a school district building inspector from the school district in
1250	which the charter school is located; and
1251	(C) licensed to perform the inspection that the inspector is requested to perform.
1252	(b) The approval under Subsection (7)(a)(iii)(B) may not be unreasonably withheld.
1253	(c) If a school district or charter school uses a school district or independent building
1254	inspector under Subsection (7)(a)(ii) or (iii), the school district or charter school shall submit to
1255	the state superintendent of public instruction and county building official, on a monthly basis
1256	during construction of the school building, a copy of each inspection certificate regarding the
1257	school building.
1258	(8) (a) A charter school shall be considered a permitted use in all zoning districts
1259	within a county.
1260	(b) Each land use application for any approval required for a charter school, including
1261	an application for a building permit, shall be processed on a first priority basis.
1262	(c) Parking requirements for a charter school may not exceed the minimum parking
1263	requirements for schools or other institutional public uses throughout the county.
1264	(d) If a county has designated zones for a sexually oriented business, or a business

which sells alcohol, a charter school may be prohibited from a location which would otherwise

1266	defeat the purpose for the zone unless the charter school provides a waiver.
1267	(e) (i) A school district or a charter school may seek a certificate authorizing permanent
1268	occupancy of a school building from:
1269	(A) the state superintendent of public instruction, as provided in Subsection
1270	53A-20-104(3), if the school district or charter school used an independent building inspector
1271	for inspection of the school building; or
1272	(B) a county official with authority to issue the certificate, if the school district or
1273	charter school used a county building inspector for inspection of the school building.
1274	(ii) A school district may issue its own certificate authorizing permanent occupancy of
1275	a school building if it used its own building inspector for inspection of the school building,
1276	subject to the notification requirement of Subsection 53A-20-104(3)(a)(ii).
1277	(iii) A charter school may seek a certificate authorizing permanent occupancy of a
1278	school building from a school district official with authority to issue the certificate, if the
1279	charter school used a school district building inspector for inspection of the school building.
1280	(iv) A certificate authorizing permanent occupancy issued by the state superintendent
1281	of public instruction under Subsection 53A-20-104(3) or a school district official with authority
1282	to issue the certificate shall be considered to satisfy any county requirement for an inspection or
1283	a certificate of occupancy.
1284	Section 9. Coordinating H.B. 259 with S.B. 84, Impact Fees Revisions
1285	Technically superseding and merging amendments
1286	If this H.B. 259 and S.B. 84, Impact Fees Revisions, both pass, it is the intent of the
1287	Legislature that:
1288	(1) this coordination clause supersede the coordination clause in S.B. 84 relating to
1289	Subsection 11-36-202(6); and
1290	(2) the Office of Legislative Research and General Counsel, in preparing the Utah
1291	Code database for publication, modify Subsection 11-36-202(6) to read:
1292	"[(7)] (6) (a) Notwithstanding any other provision of this chapter:
1293	[(a) a municipality imposing impact fees to fund fire trucks as of the effective date of
1294	this act may impose impact fees for fire trucks until July 1, 1997; and (b)

(i) an impact fee to pay for a public safety facility that is a fire suppression vehicle

may not be imposed [with respect to land that has a zoning designation other than

1297	commercial.] on residential components of development;
1298	(ii) an impact fee may not be imposed on a school district or charter school for a park,
1299	recreation facility, open space, or trail;
1300	(iii) an impact fee may not be imposed on development activity that consists of the
1301	construction of a school, whether by a school district or a charter school, if:
1302	(A) the school is intended to replace another school, whether on the same or a different
1303	parcel;
1304	(B) the new school creates no greater demand or need for public facilities than the
1305	school being replaced; and
1306	(C) the new school and the school being replaced are both within:
1307	(I) the boundary of the local political subdivision; or
1308	(II) the jurisdiction of the private entity; and
1309	(iv) an impact fee may not be imposed on a school district or charter school unless:
1310	(A) the development resulting from the school district or charter school's development
1311	activity directly results in a need for additional system improvements for which the impact fee
1312	is imposed; and
1313	(B) the impact fee is calculated to cover only the school district or charter school's
1314	proportionate share of the cost of those additional system improvements.
1315	(b) If the imposition of an impact fee on a new school is not prohibited under
1316	Subsection (6)(a)(iii) because the new school creates a greater demand or need for public
1317	facilities than the school being replaced, the impact fee may be based only on the demand or
1318	need that the new school creates for public facilities that exceeds the demand or need that the
1319	school being replaced creates for those public facilities.".